

Recommendation 2164 (2019)¹
Provisional version

Protecting and supporting the victims of terrorism

Parliamentary Assembly

1. The Parliamentary Assembly refers to [Resolution 2303 \(2019\)](#) “Protecting and supporting victims of terrorism” and welcomes the action taken by some Council of Europe member States to accompany their counter-terrorism strategies with concrete measures to ensure appropriate protection and assistance to the victims of terrorism.
2. The Assembly also welcomes the 2017 Revised Guidelines of the Committee of Ministers on the protection of victims of terrorist acts as well as the Council of Europe Counter-Terrorism Strategy (2018-2022), which includes recognition of the fact that efforts to increase security and effectively combat terrorist organisations should be accompanied by better co-ordinated assistance to victims.
3. The Assembly considers that a more sustained commitment on the part of member States is needed to ensure an adequate protection of victims of terrorist acts in all Council of Europe member States. It wishes to stress that victims’ assistance must be given an international dimension due to the increased likelihood of citizens of member States becoming victims in other European countries and outside of Europe.
4. Therefore, the Assembly calls on the Committee of Ministers to:
 - 4.1. recommend member States to:
 - 4.1.1. implement the Revised Guidelines of the Committee of Ministers on the protection of victims of terrorist acts of 19 May 2017, on a proactive basis;
 - 4.1.2. promote the full implementation of Article 13 of the Council of Europe Convention on the Prevention of Terrorism ([CETS No. 196](#)) on “Protection, compensation and support for victims of terrorism”;
 - 4.1.3. strengthen international co-operation with a view to better sharing information between national compensation services and avoid a situation of double compensation and co-ordinate assistance;
 - 4.1.4. share good practices, experience and expertise, also through the Council of Europe and the European Union, to allow the international community to learn from the unique experience of certain States;
 - 4.1.5. prioritise the improvement of support for cross-border victims of terrorism in future reforms;
 - 4.2. speed up its work to establish a network of single contact points for the exchange of procedural information regarding the legal standing of victims of terrorism in the jurisdictions of the member States, as well as other relevant States, also outside Europe;
 - 4.3. examine, in consultation with the European Union, the possibility of adopting a European charter of the rights of the victims of terrorism to facilitate recognition, communication and co-ordination in the wider Europe.

1. *Assembly debate* on 2 October 2019 (32nd Sitting) (see [Doc. 14957](#), report of the Committee on Political Affairs and Democracy, rapporteur: Ms Marietta Karamanli). *Text adopted by the Assembly* on 2 October 2019 (32nd Sitting).



5. The Assembly wishes to continue being fully informed about work on action against terrorism and the protection of victims done by the Committee of Ministers and by relevant committees and working parties.