



**Recommendation 2015 (2013)<sup>1</sup>**  
Provisional version

## Young people's access to fundamental rights

Parliamentary Assembly

1. The Parliamentary Assembly is firmly convinced that unhindered access of young people to fundamental rights is an essential element in building a culture of human rights, democracy and the rule of law, and is concerned that youth policies in the Council of Europe member States do not sufficiently safeguard these rights.
2. The Assembly therefore reiterates its call for a binding legal framework at European level in order to secure young people's access to fundamental rights, including socio-economic rights.
3. Conscious of the challenge that the preparation of a binding instrument in this field will involve, the Assembly calls on the Committee of Ministers to prepare as a first step a recommendation on "Improving young people's access to fundamental rights", instructing the European Steering Committee for Youth, the Advisory Council on Youth and the Steering Committee for Education Policy and Practice, in co-operation with the European Committee for Social Cohesion, to draft this recommendation. This should bring together and complete the *acquis* of previous Committee of Ministers' recommendations, also building on the following texts: key proposals put forward by Youth sector representatives at the Conference of Ministers responsible for Youth held in St Petersburg from 24 to 25 September 2012; the text adopted by the Youth Assembly held in Strasbourg from 5 to 7 October 2012; and relevant resolutions and recommendations of the Parliamentary Assembly.
4. The Assembly welcomes the launch, in February 2013, of a Council of Europe campaign "Nurturing human rights" with a view to promoting rights and freedoms enshrined in the European Convention on Human Rights (ETS No. 5), with an emphasis on young people. It believes that the campaign should be further widened to encompass also the rights enshrined in the European Social Charter (revised) (ETS No. 163).
5. The Assembly also recommends that the Committee of Ministers take action to enhance member States' capacity to evaluate young people's access to rights, prevent violations of these rights, provide adequate follow-up and redress, and consider innovative ways to empower young people in accessing their rights. To this end, the Assembly invites the Committee of Ministers to:
  - 5.1. reinforce the cross-sectoral and rights-based approach to youth policy throughout the Organisation, asking different Council of Europe bodies to give careful consideration to young people's rights in the development of standards, programmes and monitoring activities, and to explore measures to improve the access of young people to these rights;
  - 5.2. instruct specifically the Steering Committee for Human Rights and its Gender Equality Commission to pay due attention in their work to the situation of young people in each and every Council of Europe member State;

---

1. *Assembly debate* on 24 April 2013 (15th Sitting) (see [Doc. 13156](#), report of the Committee on Culture, Science, Education and Media, rapporteur: Mr Connarty; and [Doc.13180](#), opinion of the Committee on Social Affairs, Health and Sustainable Development, rapporteur: Mr Volontè). *Text adopted by the Assembly* on 24 April 2013 (15th Sitting).

- 5.3. reinforce the programme of international reviews of national youth policies, under the responsibility of the European Steering Committee for Youth, paying particular attention to the establishment of mechanisms ensuring effective access of young people to their rights, and taking corrective action as necessary;
- 5.4. urge the Joint Council on Youth, in co-operation with other sectors of the Council of Europe, to conduct a thorough study concerning young people's access to rights, to identify difficulties and good practice in this area and to prepare a handbook of instruments, programmes and policies on youth rights;
- 5.5. instruct relevant bodies of the Council of Europe to intensify the promotion and implementation of the Revised European Charter on the Participation of Young People in Local and Regional Life;
- 5.6. make use of existing platforms, particularly the European Centre for Global Interdependence and Solidarity (North-South Centre), to promote, facilitate and improve co-operation between educational institutions, youth organisations and non-governmental organisations (NGOs) from the European Union/ European Economic Area (EU27/EEA) and other members of the Council of Europe and neighbouring countries, including southern Mediterranean countries;
- 5.7. initiate a project to develop transversal policies aimed at fostering intergenerational dialogue and supporting the effective exercise of social and economic rights by young people, in line with the results of the 2nd Council of Europe Conference of Ministers responsible for Social Cohesion "Building a secure future for all", held on 11 and 12 October 2012 in Istanbul, and to invite the European Union to participate in such a project;
- 5.8. consider the appointment of an ombudsperson at the Council of Europe level to ensure that the rights of young people are respected and protected.
- 5.9. recommend to the governments of the member States of the Council of Europe to closely monitor the compliance with the basic rights of young people to freely express their political differences, including non-violent protest, and to prevent subsequent detention for political reasons.